Department of Correction

DOC88000

Position Summary

Account	Actual	Governor Estimated	Governor Re	commended	Legislative		
	FY 14	FY 15	FY 16	FY 17	FY 16	FY 17	
Permanent Full-Time - GF	6,352	6,352	6,894	6,894	6,216	6,141	

Budget Summary Governor **Governor Recommended** Legislative Actual Estimated Account FY 14 FY 16 FY 17 FY 16 FY 17 FY 15 443,070,649 445,690,859 448,395,804 445,690,859 Personal Services 440,353,293 439,548,356 Other Expenses 74,695,098 76,313,127 76,583,227 76,033,227 77,736,830 76,433,227 Equipment 0 1 0 0 0 0 **Other Current Expenses** Stress Management 0 0 0 0 9,673 0 Workers' Compensation Claims 25,588,167 26,136,219 26,136,219 26,136,219 25,704,971 25,704,971 Inmate Medical Services 88,513,923 87,767,101 92,083,307 93,377,416 91,742,350 92,877,416 Board of Pardons and Paroles 5,298,165 6,464,739 7,123,925 7,204,143 7,123,925 7,204,143 Distance Learning 54,209 0 0 0 0 0 **Program Evaluation** 0 330,000 0 0 289,781 297,825 127,377,207 Probation and Alt to Incarceration 0 0 123,233,532 0 0 **Other Than Payments to Local Governments** Aid to Paroled and Discharged Inmates 1,050 9.026 8,575 8,575 8,462 8,575 Legal Services To Prisoners 827,065 827,065 827,065 827,065 827,065 827,065 Volunteer Services 127,500 162,221 0 0 154,410 154,410 **Community Support Services** 41,275,777 41,275,777 41,435,777 41,435,777 41,440,777 41,440,777 Nonfunctional - Change to Accruals 2,538,185 2,239,331 0 0 0 n Agency Total - General Fund 810,502,276 818,090,488 693,424,375 679,282,106 681,072,963 690,639,268 **Additional Funds Available** Carry Forward Funding 0 0 0 0 386,905 0 Capital Improvements & Other 35,560 300,000 300,000 300,000 300,000 300,000 Capital Improvements & Other 608,951 750,000 750,000 750,000 750,000 750,000 Capital Improvements&Purposes 1,058,687 1,500,000 1,500,000 1,500,000 1,500,000 1,500,000 **Correction Industries** 24,837,450 24,750,000 24,750,000 24,750,000 24,750,000 24,750,000 Federal Funds 3,466,308 2,419,937 1,596,461 1,460,182 1,596,461 1,460,182 Private Contributions & Other Restricted 319,500 319,500 322,754 674,475 319,500 319,500 **Agency Grand Total** 709,611,816 711,467,375 719,718,950 839,718,237 847,170,170 723,027,241

	Legislative				Difference from Governor Recommended				
Account	FY 16			FY 17		FY 16		FY 17	
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount	

Current Services

Adjust Funding to Reflect the FY 15 Deficiency

Other Expenses	0	1,750,660	0	1,200,660	0	0	0	0
Total - General Fund	0	1,750,660	0	1,200,660	0	0	0	0

	Legislative				Difference from Governor Recommended				
Account	FY 16			FY 17		FY 16	FY 17		
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount	

Background

HB 6825, An Act Making Deficiency Appropriations and Addressing the Deficit for the Fiscal Year Ending June 30, 2015 (the Governor's Deficiency bill), results in a net reduction (deappropriation) to the General Fund of \$21 million and a net increase (appropriation) to the Transportation Fund of \$20 million. General Fund increases of \$118.1 million are offset by General Fund reductions of \$139.1 million. The Transportation Fund has an increase of \$20 million and no offsetting reductions. The bill includes \$3.0 million in deficiency funding in FY 15 for this agency in the Other Expenses account. This funding is required due to rising maintenance costs related to the agency's aging physical plant. In FY 15, the Finance Advisory Committee transferred funds from the Personal Services account to the Other Expenses account.

Governor

Provide funding of \$1,750,660 in FY 16 and \$1,200,660 in FY 17 to reflect the annualization of the agency's FY 15 deficiency.

Legislative

Same as Governor

Adjust Funding to Reflect Wage & Compensation Related Costs

Personal Services	0	23,530,072	0	26,310,037	0	0	0	0
Board of Pardons and Paroles	0	346,702	0	404,720	0	0	0	0
Total - General Fund	0	23,876,774	0	26,714,757	0	0	0	0

Governor

Provide funding of \$23,876,774 in FY 16 and \$26,714,757 in FY 17 to reflect current services wage-related adjustments such as annual increments, general wage increases, overtime, annualization, turnover, and other compensation-related adjustments.

Legislative

Same as Governor

Provide Funding for Inmate Medical Services

Inmate Medical Services	0	10,404,936	0	11,827,156	0	0	0	0
Total - General Fund	0	10,404,936	0	11,827,156	0	0	0	0

Background

The FY 15 Revised Budget included use of one time surpluses from FY 13 and FY 14 in the Inmate Medical Services account to offset FY 15 expenses.

Governor

Increase funding in the Inmate Medical Services account by \$10,404,936 in FY 16 and \$11,827,156 in FY 17.

Legislative

Same as Governor

Apply Inflationary Increases

Other Expenses	0	1,803,033	0	3,950,021	0	0	0	0
Workers' Compensation Claims	0	1,138,954	0	2,341,750	0	0	0	0
Total - General Fund	0	2,941,987	0	6,291,771	0	0	0	0

Background

Applying inflationary factors to current year expenditures provides an estimate of the cost of continuing services into the next year.

Governor

Increase funding for various accounts by \$2,941,987 in FY 16 and an additional \$3,349,784 in FY 17 (for a cumulative total of \$6,291,771 in the second year) to reflect inflationary increases.

Legislative

Same as Governor

	Legislative					Difference from Governor Recommended			
Account		FY 16		FY 17		FY 16	FY 17		
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount	

Provide Funding for PREA Audits

Community Support Services	0	160,000	0	160,000	0	0	0	0
Total - General Fund	0	160,000	0	160,000	0	0	0	0

Background

All facilities that are covered by the national Prison Rape Elimination Act (PREA) must be audited for compliance with the act's measures at least once every three years, with some audits occurring every year. These audits must be completed by a Department of Justice approved contractor.

Governor

Provide funding of \$160,000 in FY 16 and FY 17 for PREA auditing.

Legislative

Same as Governor

Transfer Funding for Research Positions to OPM

Personal Services	0	(122,746)	0	(122,746)	0	0	0	0
Total - General Fund	0	(122,746)	0	(122,746)	0	0	0	0

Background

Two positions in the Office of Policy and Management's Criminal Justice Research, Analysis and Evaluation Division are currently funded by the Department of Correction through a Memorandum of Understanding.

Governor

Transfer funding of \$122,746 in both FY 16 and FY 17 to the Office of Policy and Management.

Legislative

Same as Governor

Policy Revisions

Reduce Overtime

Personal Services	0	(5,304,099)	0	(5,304,099)	0	0	0	0
Total - General Fund	0	(5,304,099)	0	(5,304,099)	0	0	0	0

Background

The FY 13 Budget Revisions contained a reduction of \$5.0 million related to overtime savings due to changes in how time off scheduling was managed. The FY 14 and FY 15 Budget contained a reduction of \$2.75 million in overtime through enforcement of sick time policies. Over that time period, actual overtime expenditures increased by \$20.7 million, or 30% due to a variety of factors including increased Correction Officer retirements.

Governor

Reduce funding of \$5,304,099 in both FY 16 and FY 17 to reflect overtime savings.

Legislative

Same as Governor.

Reduce Funding For Second Chance Society Initiatives

Personal Services	(140)	(10,650,311)	(215)	(16,135,221)	75	5,325,155	0	0
Other Expenses	0	(1,507,207)	0	(2,260,810)	0	753,603	0	0
Inmate Medical Services	0	(318,085)	0	(477,128)	0	159,043	0	0
Total - General Fund	(140)	(12,475,603)	(215)	(18,873,159)	75	6,237,801	0	0

Background

The Governor's proposed Second Chance Society initiatives include reducing or eliminating mandatory minimum sentences for nonviolent drug offenses, creating an expedited parole process, and reducing possession of narcotics to a misdemeanor. Funding is provided in the Department of Correction, State Department of Education, Department of Housing, Department of Mental Health and

	Legislative				Difference from Governor Recommended			
Account	Account FY 16		FY 17		FY 16		FY 17	
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount

Addiction Services, Department of Labor and the Office of Policy and Management related to providing or managing additional services related to these initiatives. Additionally, funding is reduced in the Department of Correction related to a reduction in the prison population.

Governor

Reduce funding in various accounts by \$18,713,404 in FY 16 and \$18,873,159 in FY 17. Additionally, eliminate 215 positions in both fiscal years. These reductions represent savings based on closing a prison facility.

Legislative

Reduce funding in various accounts by \$12,475,603 in FY 16 and \$18,873,159 in FY 17. Additionally, eliminate 140 positions in FY 16 and 215 positions in FY 17. These savings are based on current population trends and changes made to certain criminal statutes in PA 15-2 JSS, the criminal justice implementer. The reductions assume closing of three facility annexes in FY 16, and additional annexes or an entire facility in FY 17.

Provide Funding For Second Chance Society Initiatives

Personal Services	0	1,394,532	0	1,394,532	0	0	0	0
Other Expenses	0	1,600,000	0	1,600,000	0	400,000	0	400,000
Community Support Services	0	5,000	0	5,000	0	5,000	0	5,000
Total - General Fund	0	2,999,532	0	2,999,532	0	405,000	0	405,000

Background

The Governor's proposed Second Chance Society initiatives include reducing or eliminating mandatory minimum sentences for nonviolent drug offenses, creating an expedited parole process, and reducing possession of narcotics to a misdemeanor. Funding is provided in the Department of Correction, State Department of Education, Department of Housing, Department of Mental Health and Addiction Services, Department of Labor and the Office of Policy and Management related to providing or managing additional services related to these initiatives. Additionally, funding is reduced in the Department of Correction related to a reduction in the prison population.

Governor

Provide funding of \$2,594,532 in both FY 16 and FY 17 to reflect funding an additional 18 parole officer positions and electronic monitoring for community based supervision for 1,000 additional inmates.

Legislative

Provide funding of \$2,999,532 in both FY 16 and FY 17 for the following:

- \$1,394,532 in both FY 16 and FY 17 to reflect funding an additional 18 parole officer positions,
- \$1,200,000 in both FY 16 and FY 17 for electronic monitoring for community based supervision for 1,000 additional inmates,
- \$400,000 in both FY 16 and FY 17 for Fresh Start to Easter Seals Goodwill Industries
- \$5,000 in both FY 16 and FY 17 for Good Works

Expand the Board of Pardons and Parole

Board of Pardons and Paroles	4	312,484	4	334,684	0	0	0	0
Total - General Fund	4	312,484	4	334,684	0	0	0	0

Background

The Board of Pardons and Parole is currently comprised of 20 members, with a full time chair and five full time members.

Governor

Provide funding of \$312,484 in FY 16 and \$334,684 in FY 17 to add four full time members the Board of Pardons and Parole.

Legislative

Same as Governor

	Legislative				Difference from Governor Recommended			
Account	Account FY		FY 16 FY 17		FY 16		FY 17	
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount

Reduce Inmate Medical Services

Inmate Medical Services	0	(6,111,602)	0	(6,239,713)	0	(500,000)	0	(500,000)
Total - General Fund	0	(6,111,602)	0	(6,239,713)	0	(500,000)	0	(500,000)

Governor

Reduce Inmate Medical Services by \$5,611,602 in FY 16 and \$5,739,713 in FY 17 to reflect decreasing inmate and community supervision populations, changing nursing scheduling at Garner, and increased turnover.

Legislative

Reduce Inmate Medical Services by \$6,111,602 in FY 16 and \$6,239,713 in FY 17 to reflect decreasing inmate and community supervision populations, changing nursing scheduling at Garner, and increased turnover.

Transfer CSSD Adult Probation Functions to DOC

Probation and Alt to Incarceration	0	0	0	0	(753)	(133,949,491)	(753)	(138,453,486)
Total - General Fund	0	0	0	0	(753)	(133,949,491)	(753)	(138,453,486)

Background

The Judicial Department Court Support Services Division (CSSD) oversees probation supervision for adult and juveniles. Adult Probation works provides community supervision services to clients referred by the Courts. Juvenile Probation provides services to court-involved children and their families to increase the chances of successful rehabilitation. The Superior Court for Juvenile Probation handles the cases of children who, at the time of the alleged offense, were 17 years old or younger.

Governor

Transfer the adult probation functions of the Judicial Department's Court Support Services Division (CSSD) to DOC. The reallocation from CSSD to DOC of the following reflects this transfer: (1) \$133,949,491 in FY 16, (2) \$138,453,486 in FY 17, and (3) 753 authorized full-time positions in both fiscal years.

Legislative

Do not transfer adult probation functions of the Judicial Department's Court Support Services Division (CSSD) to DOC.

Reduce Funding for Adult Probation Services

Probation and Alt to Incarceration	0	0	0	0	0	10,715,959	0	11,076,279
Total - General Fund	0	0	0	0	0	10,715,959	0	11,076,279

Governor

Reduce funding transferred from CSSD to DOC by 8% in each fiscal year (\$10,715,959 in FY 16 and \$11,076,279 in FY 17) to reflect anticipated efficiencies.

Legislative

The budget does not transfer probation functions from CSSD to DOC.

Reduce Funding for Workers' Compensation Claims

Workers' Compensation Claims	0	(431,248)	0	(431,248)	0	(431,248)	0	(431,248)
Total - General Fund	0	(431,248)	0	(431,248)	0	(431,248)	0	(431,248)

Legislative

Reduce funding by \$431,248 in FY 16 and FY 17 to reflect a workers' compensation savings initiative.

Consolidate Funding for GAAP

Nonfunctional - Change to Accruals	0	(2,239,331)	0	(2,239,331)	0	0	0	0
Total - General Fund	0	(2,239,331)	0	(2,239,331)	0	0	0	0

	Legislative				Difference from Governor Recommended				
Account		FY 16		FY 17		FY 16		FY 17	
	Pos. Amount		Pos.	Amount	Pos.	Amount	Pos.	Amount	

Background

Reduce funding by \$2,239,331 in FY 16 and FY 17 to reflect the consolidation of GAAP funding within the Office of the State Comptroller - Miscellaneous Accounts.

Legislative

Same as Governor

Eliminate Funding for Program Evaluation

Program Evaluation	0	(19,594)	0	(15,675)	0	293,906	0	297,825
Total - General Fund	0	(19,594)	0	(15,675)	0	293,906	0	297,825

Background

Funding of \$330,000 was provided in the final FY 15 Budget Revisions for evaluation of services provided through the Community Support Services account using the Results First methodology. The Governor's November FY 15 Rescissions reduced funding for the account by \$16,500, and the Governor's FY 16 and FY 17 Recommended Budget rolled out the rescission.

Governor

Reduce funding by \$313,500 in both FY 16 and FY 17 to eliminate Program Evaluation.

Legislative

Reduce funding of \$19,594 in FY 16 and \$15,675 in FY 17 to reflect a reduction to the program evaluation grant.

Eliminate Funding for Volunteer Services

Volunteer Services	0	(7,811)	0	(7,811)	0	154,410	0	154,410
Total - General Fund	0	(7,811)	0	(7,811)	0	154,410	0	154,410

Background

Funding for Volunteer Services is provided to coordinate and expand the use of volunteers in throughout the Correction system to provide services to inmates and their families.

Governor

Reduce funding by \$162,221 in both FY 16 and FY 17 to eliminate Volunteer Services.

Legislative

Reduce funding by \$7,811 to reflect a 5% reduction to the Volunteer Services account. Maintain full funding of \$6,000 for Thresholds.

Rollout of FY 15 Rescissions and Reduce Various Accounts

Program Evaluation	0	(20,625)	0	(16,500)	0	(4,125)	0	0
Aid to Paroled and Discharged Inmates	0	(564)	0	(451)	0	(113)	0	0
Total - General Fund	0	(21,189)	0	(16,951)	0	(4,238)	0	0

Background

The Governor implemented General Fund rescissions totaling \$86.3 million across state agencies. The Governor's FY 16 and FY 17 budget includes the rollout of \$31.7 million of FY 15 rescissions across various agencies.

Governor

Reduce funding of \$16,951 in both FY 16 and FY 17 to reflect the rollout of the Governor's FY 15 rescissions.

Legislative

Reduce funding of \$16,951 in both FY 16 and FY 17 to reflect the rollout of the Governor's FY 15 rescissions and additionally reduce various accounts by \$4,238 in FY 16.

Eliminate Inflationary Increases

Other Expenses	0	(1,803,033)	0	(3,950,021)	0	0	0	0
Workers' Compensation Claims	0	(1,138,954)	0	(2,341,750)	0	0	0	0
Total - General Fund	0	(2,941,987)	0	(6,291,771)	0	0	0	0

Account	Legislative					Difference from Governor Recommended			
	FY 16		FY 17		FY 16		FY 17		
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount	

Governor

Reduce various accounts by \$2,941,987 in FY 16 and \$6,291,771 in FY 17 to reflect the elimination of inflationary increases.

Legislative

Same as Governor

Reduce Funds Due to Contract Savings

Other Expenses	0	(419,750)	0	(419,750)	0	0	0	0
Total - General Fund	0	(419,750)	0	(419,750)	0	0	0	0

Governor

Reduce funding in the Other Expenses Account by \$419,750 to reflect an approximately 60% reduction in the per inmate cost of electronic monitoring services.

Legislative

Same as Governor

Obtain Equipment through the CEPF

Equipment	0	(1)	0	(1)	0	0	0	0
Total - General Fund	0	(1)	0	(1)	0	0	0	0

Background

The Capital Equipment Purchase Fund (CEPF) is used by most executive branch agencies to purchase or lease equipment with a life span of at least five years. The state funds these purchases by issuing GO bonds with maturities of up to five years. The CEPF is authorized by CGS Sec. 4a-9 and administered by the Office of Policy and Management.

Governor

Remove funding for the purchase of various equipment items for the agency from the General Fund and provide funding for these items through the CEPF (Bond Funds).

Legislative

Same as Governor

Carry Forward

Carry Forward for Stress Management

Stress Management	0	45,682	0	0	0	45,682	0	0
Total - Carry Forward Funding	0	45,682	0	0	0	45,682	0	0

Background

The Stress Management account is contractually mandated and provides funding for programs and services for correction officers.

Legislative

Pursuant to CGS 5-278(e), an estimated \$45,682 is carried forward into FY 16 in the Stress Management account.

Carry Forward for Unsettled Contracts

Other Expenses	0	50,739	0	0	0	50,739	0	0
Total - Carry Forward Funding	0	50,739	0	0	0	50,739	0	0

Legislative

Pursuant to CGS Sec. 4-89(c), funding of \$50,737 is carried forward from FY 15 into FY 16 in the Other Expenses account to fund an unsettled bill from Frontier Communication.

	Legislative				Difference from Governor Recommended			
Account	FY 16		FY 17		FY 16		FY 17	
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount

Carry Forward for Program Evaluation

Program Evaluation	0	290,484	0	0	0	290,484	0	0
Total - Carry Forward Funding	0	290,484	0	0	0	290,484	0	0

Background

The Program Evaluation account provides funding for the evaluation of Department of Correction programs using the Results First methodology.

Legislative

Pursuant to CGS Sec. 4-89(c), funding of \$290,484 is carried forward from FY 15 into FY 16 in the Program Evaluation account to provide for additional evaluation of agency activities.

Totals

		Legis		Difference from Governor Recommended				
Budget Components		FY 16		FY 17		FY 16	FY 17	
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount
Governor Estimated - GF	6,352	681,072,963	6,352	681,072,963	0	0	0	0
Current Services	0	39,011,611	0	46,071,598	0	0	0	0
Policy Revisions	(136)	(26,660,199)	(211)	(36,505,293)	(678)	(117,077,901)	(753)	(127,451,220)
Total Recommended - GF	6,216	693,424,375	6,141	690,639,268	(678)	(117,077,901)	(753)	(127,451,220)

Other Significant Legislation

PA 15-244, An Act Concerning the State Budget for the Biennium Ending June 30, 2017, and Making Appropriations Therefor, and Other Provisions Related to Revenue, Deficiency Appropriations and Tax Fairness and Economic Development

Sections 10, 11, 12, 38 and 41 contain provisions that allow the Secretary of the Office of Policy and Management (OPM) to allocate specific lapses to state agencies in the three branches of government (these are typically called holdbacks). The agency's FY 16 appropriation levels will be reduced by the amounts shown in the table below to achieve the lapses included in PA 15-244 and PA 15-5 JSS. This includes a General Lapse of \$254,052, a Statewide Hiring Reduction of \$6,890,827, a General Employee Lapse of \$375,816, and Overtime Savings of \$3,613,201. See the FY 16 Holdbacks schedule in Section V of this document for a further description of these statewide savings targets.

PA 15-5 JSS, An Act Implementing Provisions of the State Budget for the Biennium Ending June 30, 2017, Concerning General Government, Education, Health and Human Services and Bonds of the State

Section 156 contains provisions that allow the Secretary of the Office of Policy and Management (OPM) to allocate specific lapses to state agencies in the three branches of government (these are typically called holdbacks). The agency's FY 16 appropriation levels will be reduced by the amounts shown in the table below to achieve the lapses included in PA 15-244 and PA 15-5 JSS. This includes a Targeted Savings of \$2,927,761. See the FY 16 Holdbacks schedule in Section V of this document for a further description of these statewide savings targets.

Account	Appropriation \$	Reduction Amount \$	Net Remaining \$	% Reduction
Personal Services	448,395,804	(10,862,268)	437,533,536	2.42%
Other Expenses	77,736,830	(1,398,825)	76,338,005	1.80%
Workers' Compensation Claims	25,704,971	(385,574)	25,319,397	1.50%
Inmate Medical Services	91,742,350	(1,376,135)	90,366,215	1.50%
Board of Pardons and Paroles	7,123,925	(38,855)	7,085,070	0.55%